

The U.S. Department of Labor's Revised White Collar Regulations: Considerations and Strategies for Compliance by New Jersey's Grantmakers and Grantees

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Pro Bono Partnership's Mission

Our Mission

- Pro Bono Partnership provides free business and transactional legal services to nonprofits serving the disadvantaged or enhancing the quality of life in Connecticut, New Jersey, and New York
- Substantially leveraging the impact of its legal staff, the Partnership annually recruits and mobilizes hundreds of lawyers from corporations and law firms to donate their time and expertise on behalf of its nonprofit clients, enhancing their ability to improve conditions in their communities



Pro Bono Partnership's Clients & Volunteers

Our Clients

- Serve the poor or disadvantaged, or enhance their communities through arts, educational, or environmental programs
- Offer programs that have a demonstrable impact on the community
- Are located Connecticut, New Jersey, and New York
- Are unable to pay for legal services without significantly impairing their program services

Our Volunteers

- Work for corporate legal departments and law firms
- Utilize their existing legal skills to address our clients' legal needs
- Partner with colleagues for more involved matters



Pro Bono Partnership's Services

Our Work

We provide pro bono services on a wide variety of nonlitigation business law and transactional legal matters, in areas such as:

- Nonprofit law and corporate governance
- Employment law
- Volunteer management
- Intellectual property (e.g., copyrights, patents, and trademarks)
- E-commerce, websites, and technology
- Privacy and confidentiality
- Real estate (including lease reviews)
- Contracts
- Incorporation and tax exemption
- Corporate transactions (e.g., mergers, consolidations, affiliations, and dissolutions)



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What Is The FLSA?

- The Fair Labor Standards Act (FLSA) is the primary federal law that sets forth wage and hour requirements for most employers in the United States
- For many employers, the most important aspects of the FLSA are the rules governing:
 - Paying overtime (OT), for all hours worked in excess of 40 hours in a "workweek", at time-and-one-half
 - Which employees can be treated as "exempt" from OT pay all employees are presumed to be nonexempt
 - What constitutes "compensable hours worked"



What Changes On 12/1/2016?





What Changes On 12/1/2016? (continued)

- The minimum required salary level for the white collar exemptions increases from \$455/week to \$913/week
 - Nondiscretionary bonuses, commissions, and other incentive pay can account for up to 10% of the \$913, provided such payments are made at least quarterly
- The minimum required salary level for the highlycompensated employee exemption increases from \$100,000/year to \$134,004/year
 - These employees must also meet the \$913/week test without reliance on the above-mentioned 10% incentive pay rule
- The salary level for all of these exemptions will increase automatically every three years, starting 1/1/2020



What Isn't Changing?

- Everything else pertaining to the white collar exemptions will <u>not</u> change
 - The duties required in order to be deemed an exempt employee will <u>not</u> change
 - The reality is that <u>the changes</u> made by the federal Department of Labor (DOL) <u>were minimal</u>
 - ➤ However, the impact will be dramatic, especially for nonprofits that are operating under razor-thin profit margins or already are losing money because the government has been asking them to provide more services without an increase in funding



Executive White Collar Exemption

Executive Exemption – The executive employee:

- Must be paid at least the required minimum weekly salary level;
- Must be paid on a salary basis;
- Must have the primary duty of managing an enterprise or a customarily recognized department or subdivision of the enterprise;
- Must customarily and regularly direct the work of at least two full-time employees or their equivalent; and
- Must have the authority to hire or fire other employees or the executive's suggestions and recommendations as to the hiring, firing, advancement, promotion, or any other change of status of other employees are given particular weight



Administrative White Collar Exemption

Administrative Exemption – The administrative employee:

- Must be paid at least the required minimum weekly salary level;
- Must be paid on a salary basis; and
- Must have the primary duty:
 - Of performing office or non-manual work that is directly related to the management or general business operations of the employer or the employer's customers, and
 - That include the exercise of discretion and independent judgment with respect to matters of significance.



Professional White Collar Exemption

Professional Exemption – The professional employee:

- Must be paid at least the required minimum weekly salary level;
- Must be paid on a salary basis; and
- Must have the primary duty of performing work that requires either:
 - Advanced knowledge in a field of science or learning customarily acquired by a prolonged course of specialized intellectual instruction, or
 - Invention, imagination, originality, or talent in a recognized field of artistic or creative endeavor.
- Note: the salary level and salary basis requirements do <u>not</u> apply to doctors, lawyers, and teachers



Does The FLSA Apply To Nonprofit Employers?

- Yes, unless the nonprofit itself is not covered by the FLSA <u>and</u> each of its employees is not individually covered by the FLSA
 - The FLSA "enterprise coverage" and "individual coverage" tests
 - ➤ The federal DOL has created a lot of confusion by repeatedly and erroneously stating that the higher required minimum weekly salary will have minimal impact of nonprofits
- ➤ These two escape hatches are of no practical value to New Jersey employers because . . .



State Wage-Hour Law

- Nonprofits must comply with both the FLSA <u>and</u> state wage-hour laws
- Employees get the "best of" federal and state laws e.g.,
 if state law is more beneficial to employees, then the
 employees are entitled to the better benefits of state
 law



State Wage-Hour Law: New Jersey

- New Jersey directly incorporates the federal FLSA white collar exemption regulations – including the required minimum weekly salary level – into New Jersey's wage-hour regulations
 - ➤ Therefore, the new \$913/week minimum applies under New Jersey law
- New Jersey does <u>not</u> have the enterprise coverage and individual coverage tests
 - ➤ Therefore, all New Jersey nonprofits must pay at least \$913/week in order for white collar employees to remain exempt from OT



What To Do Now – Step No. 1

Step No. 1: Identify Employees Who Might Need To Be Reclassified

- Identify and evaluate all positions that are currently classified as exempt and compensated below the new \$913/week (\$47,476 annualized) minimum salary level
 - Then decide whether to raise their salaries to at least \$913/week or reclassify them as nonexempt
 - ➤ This also is a good time to review the <u>actual</u> duties of the employees who are paid at or above \$913/week to make sure those duties are still sufficient to qualify these employees as exempt from OT under one of the EAP exemptions
 - EAP = Executive, Administrative, and Professional



What To Do Now - Step No. 1 (continued)

Step No. 1: Identify Employees Who Might Need To Be Reclassified (continued)

- A similar analysis needs to be conducted with respect to any highly-compensated exempt employees who are currently compensated below the new \$134,004 minimum salary level
 - Then decide whether to raise their salaries to at least \$134,004 or make sure they meet one or more of the more demanding standard EAP duties tests
 - ➤ This also is a good time to review the <u>actual</u> duties of the employees who are paid at or above \$134,004 to make sure those duties are still sufficient to qualify these employees as highly-compensated exempt employees



What To Do Now – Step No. 2

- If a newly-nonexempt employee never works more than 40 hours in a
 week (including from home or the beach), the issue is somewhat academic,
 because the employee would not be entitled to overtime whether paid on
 a salaried basis or an equivalent hourly basis, the annualized compensation
 will be the same
 - Caution: With exempt employees always connected to e-mail and office servers, it may be difficult for employers to accurately measure the true number of hours an exempt (or soon-to-be-nonexempt) employee has been regularly working
 - ➤ Employers will need to **carefully monitor the hours** worked, because if the hours worked by a nonexempt employee in a week exceeds 40, then the employee would be entitled to OT at time-and-one-half for the hours over 40



What To Do Now - Step No. 2 (continued)

Step No. 2: Dealing With Employees To Be Reclassified As Nonexempt (continued)

- For newly-nonexempt employees who work more than 40 hours in a week, there are some options for controlling payroll costs
- Option No. 1: Keep the same total annual wages by backing into an hourly rate that would allow the newly-nonexempt employee to earn the same amount when OT pay is factored in
 - **Example:** If an employee typically works 50 hours and is paid \$605 a week (\$31,460 annually), then in order not to incur higher compensation costs, the employee would need to be paid \$11 per hour:

 $40 + (10 \times 1.5) = 55$ effective hours per week with the OT hours multiplier of 1.5 factored in

 $$605 \div 55 = 11 an hour [Note: NJ's minimum wage will increase six cents on January 1, 2017, to \$8.44 per hour. The federal minimum wage will remain at \$7.25 per hour.]



What To Do Now – Step No. 2 (continued)

- For newly-nonexempt employees who work more than 40 hours in a week (continued)
- Option No. 2: Approximate the same total annual wages by treating the employee as a salaried nonexempt employee
 - The DOL has special rules relating to paying nonexempt employees on a salaried basis at 29 C.F.R. Part 778
 - OT premium pay will still be required but the amount might be less than it otherwise would have been
 - Caution: Employers should not adopt the "fluctuating workweek" option for paying a salary without first consulting with legal counsel, as it can be difficult to implement and is not permissible under some state laws



What To Do Now - Step No. 2 (continued)

- For newly-nonexempt employees who work more than 40 hours in a week (continued)
- Option No. 3: Reduce the newly-nonexempt employee's workload so
 that the employee will not work over 40 hours and, if necessary, either
 distribute the extra work to employees who are not at risk of going over 40
 hours a week or, possibly, hire a second employee to pick up some or all of
 the extra work
 - **Example:** An employee who works, on average, 50 hours a week could have hours reduced by 50%, with a new employee working 25 hours as well
 - In addition, with some creative thinking, the employer potentially could manage the total hours so that one or both of the employees would not qualify for some or all of the employee benefits that full-time employees would otherwise qualify for



What To Do Now – Step No. 2 (continued)

- For newly-nonexempt employees who work more than 40 hours in a week (continued)
- Option No. 4: Determine the overall fiscal impact of having to pay additional compensation as OT and possibly change fringe benefits, such as reducing the size of the employer's matching contributions to its 401(k)/403(b) plan; eliminating a vacation day for all employees; and/or eliminating or delaying pay increases, discretionary bonuses, and promotions that otherwise had been planned for
 - Some benefit cost savings will be inherent when employees are reclassified if the employer already provides a lesser set of benefits to nonexempt employees
 - Caution: However, to the extent that newly-nonexempt employees previously were receiving bonuses, commissions, or other incentive compensation, some of those payments, if continued, might need to be included in the employees' "regular hourly rate" for purposes of calculating any OT premium pay due



What To Do Now - Step No. 2 (continued)

- For newly-nonexempt employees who work more than 40 hours in a week (continued)
- Option No. 4: Possibly change fringe benefits (continued)
 - Caution: Reduced benefits for the newly-nonexempt employees could have unintended consequences with respect:
 - Applicable ERISA non-discrimination tests that are designed to ensure that
 the contributions and benefits for rank-and-file employees (nonhighly
 compensated employees) are proportional to contributions and benefits for
 owners and managers (highly compensated employees)
 - Whether health care costs are "unaffordable" under the Affordable Care Act



What To Do Now - Step No. 3

Step No. 3: Preparing For The Potential Collateral Fallout

- Some employees will be demoralized by being reclassified actual or perceived loss in status (and access to meetings), loss in promotion opportunities, loss of scheduling flexibility, etc.
 - However, some employees might be very happy now that they can't be forced to work excessive hours without additional pay
- Potentially distorted salary bands resulting from increasing salaries in order to keep employees exempt
 - The higher (potentially significantly higher) salaries may cause salary compression with respect to higher-paid employees, whose salaries might be higher due to, e.g., supervisory duties, skill level, and/or seniority
 - The higher salaries might further widen the pay gap between lower-level employees and white collar employees



What To Do Now – Step No. 3 (continued)

Step No. 3: Preparing For The Potential Collateral Fallout (continued)

- Potentially two employees doing the same job, one of whom is classified as exempt and the other as nonexempt
 - A potential wage-hour red flag during an audit by the federal or state DOL
 - Could raise employment discrimination issues (e.g., one employee is a man and the other employee is a woman)
 - Managers might have a hard time remembering that the two employees are classified differently, which could lead to problematic mistakes, such as impermissible paydocking with respect to the exempt employee
 - The nonexempt employee might end up with higher total compensation due to OT pay
 - To avoid the situation described immediately above, a manager might decide to give more work to the OT-ineligible exempt employee



What To Do Now - Step No. 3 (continued)

Step No. 3: Preparing For The Potential Collateral Fallout (continued)

- Employees seeking union representation
- Employers will need to train the newly-nonexempt employees about the nonprofit's timesheet policies
- Among other things, hours spent in training sessions, certain travel time, and "after hours" work will now need to be recorded and compensated
- Employers should be prepared audit the timekeeping practices of newlynonexempt employees to ensure that they are following proper processes and procedures
 - Example: Check e-mail systems to see if employees have been working offhours but not recording those hours on their timesheets



What To Do Now – Step No. 4

Step No. 4: Train Managers About These Collateral Consequences

- If managers are aware that newly-classified nonexempt employees (as well as currently-classified nonexempt employees) working off the clock, they need to:
 - Stop that practice immediately
 - Pay the employees for any hours actually worked, even if those hours were unauthorized
 - Issue firm warnings to employees who fall to follow proper timekeeping practices and impose more significant discipline for repeat violators
 - Provide additional training regarding the nonprofit's timekeeping practices



What To Do Now – Step No. 4 (continued)

Step No. 4: Train Managers About These Collateral Consequences (continued)

- Failure to take appropriate corrective action could lead to significant back pay liability, penalties, and interest
- Federal and state departments of labor and taxation can and do seek to hold supervisors and managers (including board members) personally liable for knowingly:
 - Allowing off-the-clock work to occur
 - Failing to pay time-and-one-half.
 - Failing to withhold income taxes on wages owed employees



The DOL's Buried Landmine

 In its Guidance for Non-Profit Organizations publication, the DOL notes, at page 10:

A volunteer generally will not be considered an employee for purposes of the FLSA if the individual volunteers freely for public service, religious, or humanitarian objectives, and without contemplation or receipt of compensation. * * * Also, individuals generally may not volunteer in commercial activities run by a non-profit organization (such as a gift shop).

The DOL says the same thing in its 2015 Fact Sheet #14A:
 Non-Profit Organizations and the Fair Labor Standards Act



The DOL's Buried Landmine (continued)

 In contrast, IRS Publication 598 (Tax on Unrelated Business Income of Exempt Organizations) provides that:

Volunteer workforce. Any trade or business in which substantially all the work is performed for the organization without compensation is not an unrelated trade or business [and, therefore, is not subject to federal income tax].

Example 1. A retail store operated by an exempt orphanage where **unpaid volunteers** perform substantially all the work in carrying on the business is not an unrelated trade or business.

Example 2. A volunteer fire company conducts weekly public dances. Holding public dances and charging admission on a regular basis may, given the facts and circumstances of a particular case, be considered an unrelated trade or business. However, because the work at the dances is performed by **unpaid volunteers**, the activity is not an unrelated trade or business.



The DOL's Buried Landmine (continued)

 In contrast, the New Jersey Division of Taxation's Sales Tax Information for Exempt Organizations provides that:

Exemption for Qualifying Thrift Store Sales

Effective as of February 1, 1999, if an exempt organization has a store, it is not required to collect sales tax on sales of donated merchandise if:

- at least 75% of the store merchandise consists of donated items, and
- at least 75% of the work to operate the store is performed by volunteers.



The DOL's Buried Landmine (continued)

- The FLSA enterprise coverage test, which provides that nonprofits as a whole are <u>not</u> covered by the FLSA if they engage in ordinary commercial activities that result in annual revenues (volume of sales made or business done) of <u>less than \$500,000</u>, might be of use for small nonprofits to avoid having gift/thrift shop volunteers being deemed "employees"
 - However, under the FLSA individual coverage test, individual volunteers might still be deemed FLSA-covered employees if they engage in interstate commerce or in the production of goods for interstate commerce
 - **Examples:** Ordering or receiving goods from an out-of-state supplier, handling credit card transactions, or performing the accounting or bookkeeping for those activities



Reading Assignment

Pro Bono Partnership's Learning Center Resources

- The U.S. Department of Labor's Revised White Collar Regulations
 - Part I: Overview of the DOL's Final Rule and Its Impact on Nonprofits
 - www.probonopartner.org/publications/u-s-department-labors-revised-white-collar-regulations-overview-dols-final-rule-impact-nonprofits
 - Part II: Considerations and Strategies for Nonprofit Compliance www.probonopartner.org/publications/the-u-s-department-of-labors-revised-white-collar-regulations-considerations-and-strategies-for-nonprofit-compliance



Reading Assignment (continued)

Federal DOL Resources

- DOL's 2016 White Collar Rule Revisions Home Page: www.dol.gov/whd/overtime/final2016
 - Guidance for Non-Profit Organizations on Paying Overtime under the Fair Labor Standards Act
 www.dol.gov/whd/overtime/final2016/nonprofit-guidance.pdf
 - Fact Sheet: Overtime Final Rule and the Non-Profit Sector www.dol.gov/sites/default/files/overtime-nonprofit.pdf
 - Small Entity Compliance Guide www.dol.gov/WHD/overtime/final2016/SmallBusinessGuide.pdf



Questions?



Note: Be sure to read through the additional slides that follow this slide if you want to learn more about the enterprise coverage and individual coverage tests and the impact of the white collar rule revisions on CT and NY nonprofits.



FLSA Coverage

- Coverage under the FLSA is generally achieved in one of two ways:
 - Enterprise Coverage: the organization is a covered enterprise
 - Individual Coverage: a particular employee is individually covered



Enterprise Coverage

- Under the enterprise coverage test, nonprofits are covered by the FLSA if they engage in ordinary commercial activities that result in annual revenues (volume of sales made or business done) of at least \$500,000
- If the employer is covered by the FLSA, then ALL of its employees are covered by the FLSA (unless a specific exemption applies)



Enterprise Coverage (continued)

- Non-commercial activities are activities that are charitable in nature and normally provided free of charge, such as providing temporary shelter, providing food and clothing to the homeless, and providing disaster relief provisions
- Note: This standard for coverage under the FLSA is not the same standard the IRS applies to commercial activity
- If a nonprofit engages in fee-based competitive activities with a for-profit entity, then those activities likely will be considered commercial under the FLSA even if the activities are in furtherance of the nonprofit's charitable mission
 - Examples: Mental health services, catering businesses, and thrift stores



Enterprise Coverage (continued)

- Some nonprofits regardless of the dollar volume of their business – are always subject to the FLSA:
 - Hospitals
 - Institutions primarily engaged in the care of older adults and people with disabilities who reside on the premises
 - Schools for children who are mentally or physically disabled or gifted
 - Federal, state, and local governments
 - Preschools, elementary and secondary schools, and institutions of higher education



Individual Coverage

- The individual coverage test is applied to each employee and is determined by the employee's specific work duties
- An employee who engages in interstate commerce or in the production of goods for interstate commerce is covered by the FLSA
- Examples:
 - Making out-of-state phone calls
 - Receiving and sending interstate mail or e-mail
 - Ordering or receiving goods from an out-of-state supplier, handling credit card transactions, or performing the accounting or bookkeeping for those activities



State Wage-Hour Law: Connecticut

- The Connecticut Minimum Wage Act requires employers to compensate nonexempt employees who work more than 40 hours per week at a rate not less than one-andone-half times the employee's regular rate of pay for all hours worked in excess of 40 hours
- The Connecticut Department of Labor has promulgated regulations specifying the salary requirements and duties that executive, administrative, and professional employees must perform in order to be exempt from these overtime requirements



State Wage-Hour Law: New York

- The New York Labor Law provides a nonprofit employer with the ability to opt out of New York's overtime requirements within six months after the nonprofit is organized as long as the nonprofit certifies under oath that it pays all employees the applicable minimum wage
- All other nonprofits must compensate nonexempt employees who work more than 40 hours per week at a rate not less than one and one-half times the employee's regular rate of pay for all hours worked in excess of 40 hours
- The New York Department of Labor has promulgated regulations specifying the salary requirements and duties that executive, administrative, and professional employees must perform in order to be exempt from these overtime requirements
- Executive and administrative employees must currently be paid a salary of at least \$675 per week to qualify for the exemption
- There is no salary requirement for professional employees